



The Commonwealth of Massachusetts

County of Plymouth Sheriff's Office

Plymouth County Correctional Facility

Joseph D. McDonald, Jr
Sheriff

26 Long Pond Road
Plymouth, MA 02360
Telephone (508) 830-6200
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Gerald C. Pudolsky
Special Sheriff

Accredited by:



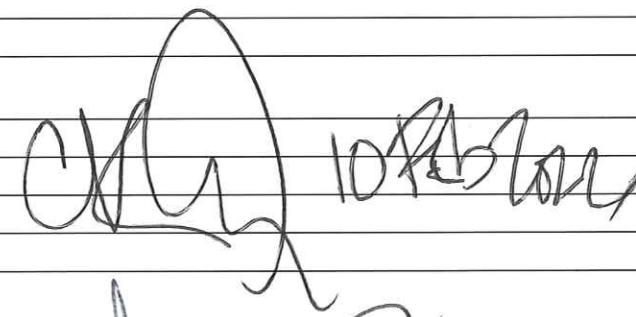
Date: February 5, 2026

To: Sheriff Joseph McDonald

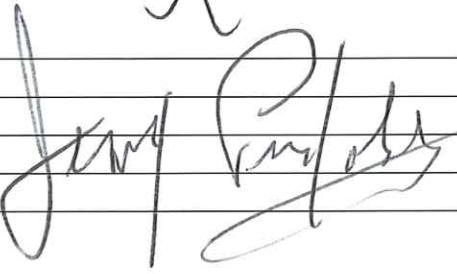
From: Isabel Eonas, PREA Coordinator

Topic: PREA Annual Report Review

Signature Assistant Superintendent Mattivello: 

Signature Superintendent Moniz: 

Signature: Special Sheriff Pudolsky 

Reviewed and approved: Sheriff McDonald 

Signature: _____ Date: _____

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MEMORANDUM

TO: JOSEPH D. MCDONALD, JR, SHERIFF *[Signature]*
ANTONE MONIZ, SUPERINTENDENT

FROM: ISABEL EONAS, PREA COORDINATOR *[Signature]*

SUBJECT: PRISON RAPE ELIMINATION ACT (PREA) ANNUAL REPORT 2025

The Prison Rape Elimination Act (PREA) requires all law enforcement agencies with detention facilities of any kind to create an annual report of all sexual abuse and sexual harassment incidents reported within its facilities. This report must be completed, submitted to the agency head, and made public via the agency's website (Standard 115.88).

Additionally, we must identify problem areas and take corrective action on an ongoing basis. This report includes a comparison of the current year's data and corrective actions along with those from prior years and provides an assessment of our progress in addressing sexual abuse.

In August 2013 the Plymouth County Sheriff's Office implemented PREA standards, providing education and informational material to inmates and training to staff. Staff training consisted of classroom training and field training agency wide. Refresher classroom training is completed every two years. The Plymouth County Sheriff's Office is committed to the safety and security of individuals in our custody, therefore, refresher field training is provided agency wide on an annual basis.

A toll free "hot line" is provided at the jail for all inmates so they can confidentially report sexual abuse or harassment, as well as seek outside advocacy and counseling from a community organizations not affiliated with the Sheriff's Office. The agencies, who take these calls, by PREA standards, must be independent and not affiliated with the Sheriff's Office. A list of the available advocacy agencies is provided in the inmate handbook and postings in the unit.

During 2025, material informing inmates how to avoid and report sexual assault and harassment continued to be provided. The material was distributed through various formats, including the Inmate Orientation Video, the inmate handbook, and handouts provided to inmates. Information on reporting abuse and harassment is posted throughout the facility in any area an inmate may be present.

In August of 2023, The Plymouth County Correctional Facility was audited by a United States Department of Justice certified PREA Auditor. The audit lasted three days and encompassed every aspect of the entire facility where inmates and staff have contact. An extensive review of PREA related documentation, including agency policies and procedures, was conducted by the auditor prior to her arrival. Once at the facility, she spent time speaking to approximately 46 inmates and 60 staff members, ensuring inmates and staff alike were aware of their rights and responsibilities under PREA, as well as examining inmate living, recreational, and work areas. Overall the facility received 6 exceeds standards, 35 standards met, 2 non-applicable standards, and 0 non-compliant standards¹.

¹ Audit results based on auditor out briefing report the facility never received a final report. The audit is considered complete per PREA standard 115.403.

In July of 2025, the Department of Homeland Security (DHS) audited the facility on the DHS PREA Standards. These standards differ from the DOJ PREA Standards and only pertain to the areas of the facility visited by ICE detainees. The audit lasted three days and every area of the facility where ICE detainees are present was observed. The auditors also extensively reviewed all PREA related documentation, including facility policies and procedures. While on site, the auditors interviewed 21 staff members and 32 detainees including detainees with limited English proficiency. Following the audit, the facility successfully met all ICE ERO requirements.

In 2025, there were a total of 14 reports filed by inmates complaining of sexual abuse or harassment at the Plymouth County Correctional Facility, a decrease of 1 incidents since 2024 (15). The facility also conducted 27 inquiries on “potential” PREA incidents. Complaints of matters reported that resulted to be unrelated to PREA or immediately evident it did not rise to the level of a PREA violation therefore not necessitating a PREA investigation. A breakdown of the complaints is listed below:

Plymouth County Correctional Facility

<u>VICTIM</u>	<u>ACCUSED</u>	<u>COMPLAINT</u>	<u>DISPOSITION</u>
Detainee	Detainee	Sexual Harassment	Unfounded
Detainee	Detainee	Sexual Abuse	Unfounded
Inmate	Contractor	Sexual Harassment	Substantiated
Detainee	Detainee	Sexual Abuse	Unfounded
Inmate	Staff	Sexual Abuse	Unfounded
Inmates	Contractor	Sexual Harassment	Unfounded
Inmate	Staff	Sexual Harassment	Unfounded
Inmate	Staff	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Harassment	Unfounded
Inmate	Staff	Sexual Harassment	Unfounded
Detainee	Detainees	Sexual Harassment	Unfounded
Inmate	Inmate	Sexual Abuse	Unfounded
Inmate	Staff	Sexual Harassment	Unfounded
Inmate	Inmate	Sexual Harassment	Substantiated

Throughout the facility, there were a total of 9 reports of sexual harassment and 5 reports of sexual abuse. Of the 14 reported incidents 5 were against staff, 2 were against contractors, and 7 were against inmates. Of the 7 reports of inmate on inmate contact, 4 were for sexual harassment and 3 were for sexual abuse. All reports were thoroughly investigated and 6 of the reports were determined to be unfounded. 1 of the reports were determined to be substantiated and 0 reports were determined to be unsubstantiated.

There were 5 reports that involved staff. All of these cases were thoroughly investigated and 5 were determined to be unfounded, 0 were determined to be unsubstantiated, and 0 were determined to be substantiated. There were 2 reports that involved contractors. All of the reports were thoroughly investigated and 1 was determined to be unfounded and 1 was determined to be substantiated.

After reviewing all 14 reports, it is apparent that all cases were investigated properly and thoroughly, in accordance with Plymouth County Sheriff's Office policy and PREA standards. There were no cases in 2025, which were submitted to the District Attorney for review.

I have compiled historical data for the previous five years (2021-2025) to provide a better representation of all incidents of sexual abuse and harassment throughout the agency. This data covers the Plymouth County Correctional Facility, which housed an average of 1030 inmates on a daily basis during 2025.

	PREA Statistics for annual report	2021	2022	2023	2024	2025
	General Information					
1.	Confined to PCCF on December 31	627	562	543	908	1009
2.	New admissions to PCCF during the year	1,902	2,946	3,410	4,148	6,876
3.	Average daily population for year	590	568	540	740	1030
	Inmate-on-inmate sexual victimization					
1.	Between January 1 and December 31 how many allegations of inmate on inmate sexual abuse was reported?	4	2	6	6	3
2.	How many Substantiated?	1	0	1	0	0
3.	Unsubstantiated?	3	1	1	4	0
4.	Unfounded?	0	1	4	2	3
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of inmate on inmate sexual harassment were reported?	15	11	6	3	4
7.	How many Substantiated?	12	5	4	2	1
8.	Unsubstantiated?	2	3	1	0	0
9.	Unfounded?	1	5	1	1	3
10.	Ongoing?	0	0	0	0	0
	Staff-on-inmate abuse²					
1.	Between January 1 and December 31 how many allegations of staff on inmate sexual harassment?	3	1	5	1	5
2.	How many substantiated?	0	0	0	0	1
3.	Unsubstantiated?	0	0	1	0	0
4.	Unfounded?	3	1	4	1	4
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of staff on inmate sexual abuse were reported?	3	5	2	4	2
7.	How many substantiated?	0	0	0	0	0
8.	Unsubstantiated?	0	0	0	0	0
9.	Unfounded?	3	5	2	4	2
10.	Ongoing?	0	0	0	0	0
	Unknown Perpetrator	0	0	1	1	0
1.	Total number of Substantiated incidents?	13	5	5	2	2
2.	Total number of Unsubstantiated incidents?	5	3	3	4	0
3.	Total number of Unfounded incidents?	7	11	12	9	12
4.	Total number of PREA incidents	25	19	20	15	14

² This data is a combined number of staff and contractor allegations.

2021	Sexual Abuse	Sexual Harassment	Total
Cell	3	14	17
Dormitory Unit	1	3	4
Booking	1	0	1
Other	2	1	3
Total	7	18	25
2022	Sexual Abuse	Sexual Harassment	Total
Cell	1	8	9
Dormitory Unit	1	4	5
Booking	1	2	3
Other	0	2	2
Total	3	16	19
2023	Sexual Abuse	Sexual Harassment	Total
Cell	4	7	11
Dormitory Unit	4	2	6
Booking	0	0	0
Other	1	2	3
Total	9	11	20
2024	Sexual Abuse	Sexual Harassment	Total
Cell	9	1	10
Dormitory Unit	1	1	2
Booking	0	1	1
Other	1	1	2
Total	11	4	15
2025	Sexual Abuse	Sexual Harassment	Total
Cell	3	6	9
Dormitory Unit	0	1	1
Booking	1	1	2
Other	1	1	2
Total	5	9	14

In reviewing all reports since 2021, excluding those determined to be unfounded, inmates are typically victimized by other inmates and these crimes primarily occur in inmate living areas.

Also during 2025 two (2) correctional officer academies were completed a block of time was dedicated to PREA Training for these new officers. Throughout the year the PREA Field Training packet was also completed by all facility staff. New for the year 2025 a field training packet was created specific to transgender searches this was initially distributed to all supervisors and female security staff at the end of 2024 and was distributed to the rest of the security staff in the beginning of 2025 and will remain a part of our field training rotation moving forward.

Over the course of the year 15 transgender inmates were housed at the facility for various lengths of time. Each inmate / detainee was interviewed by the PREA ADS / Transgender Liaison to assess how they are adapting to the facility and if any accommodations needed to be made to meet their needs. The facility also discusses all transgender inmates / detainees monthly at the PREA review committee meetings. During these meetings, the committee assesses how the inmate / detainees are adapting in the facility as well as if any further accommodations that may need to be made.

A PREA review committee continues to meet monthly to discuss any issues relevant to PREA and the implementation of the PREA standards. Following each investigation of a PREA allegation the PREA committee makes an assessment regarding whether any changes to staffing levels or video monitoring are necessary to avoid prohibitive conduct. There were no recommendations made regarding staffing levels in 2025. Criteria reviewed in the staffing plan included: generally accepted practices, judicial findings of inadequacy, any findings of inadequacy from federal investigative agencies or internal/external audits, a physical tour of the facility, current inmate population, number and placement of supervisory staff, programs occurring on each shift, any state or local laws, the prevalence of

substantiated and unsubstantiated incidents of sexual abuse, as well as any other relevant factors. In June 2025 and November 2025 Corrections Officers graduated from the academy and were assigned to shifts this has continued to allow the facility to maintain daily minimum staffing levels.

The Plymouth County Sheriff's Office is aggressively working to improve in all aspects of the PREA process and continues to make great strides in the prevention, detection and response to inmate sexual assaults and sexual harassment. The regularly assigned staff at the Plymouth County Sheriff's Office continues to do an outstanding job of managing care, custody and control of our inmates. They work very hard every day and interact with the inmates regularly and in a professional manner to ensure the Agency's mission is met.